MEMORANDUM OF UNDERSTANDING (MOU)

among

Headquarters First Air Force Tyndall AFB, Florida



Headquarters, Civil Air Patrol, US Air Force and USAF Auxiliary - Civil Air Patrol Maxwell AFB, Alabama

regarding

Air Force Auxiliary - CAP Support of

Northern Air Forces (NORTHAF) in the Continental United States, US Virgin Islands and Puerto Rico (CONUS-VIPR)

1 October 2004

MEMORANDUM OFUNDERSTANDING (MOU) among
Headquarters First Air Force, Tyndall AFB, FL and
Headquarters, Civil Air Patrol, US Air Force, Maxwell AFB AL and
USAF Auxiliary - Civil Air Patrol, Maxwell AFB, Alabama
regarding Air Force Auxiliary Support of
Northern Air Forces (NORTHAF) in the Continental United States, US Virgin
Islands and Puerto Rico (CONUS-VIPR)

PURPOSE: This Memorandum of Understanding (MOU) outlines the means by which
the Civil Air Patrol (CAP), in its capacity as the Air Force Auxiliary (AFAux), provides
forces to Northern Air Forces - First Air Force (NORTHAF - 1 AF) when tasked to do
so by the Secretary of the Air Force.

II. REFERENCES:

- A. Air Force Doctrine Document 2, Organization and Employment of Aerospace Power, 17 Feb 00
- B. Air Force Forces Command and Control Concept of Operations, 22 Jul 02.
- C. Air Force Policy Directive 10-8, Homeland Security, 1 Oct 2003
- D. Air Force Policy Directive 10-27, Civil Air Patrol, 21 Dec 00.
- E. Air Force Instruction 10-2701, Organization and Function of the Civil Air Patrol, 21 Dec 2000
- F. CAP Concept of Operations (CONOPS), May 2002.
- G. 36 U.S.C. Chapter 403, Civil Air Patrol
- H. 10 U.S.C. Chapter 909, Civil Air Patrol
- I. 32 C.F.R. 842.138

III. CONCEPT OF OPERATIONS

A. General

- The USNORTHCOM air component commander (CDRNORTHAF) is the Commander, Air Combat Command (COMACC).
- The mission of NORTHAF is to provide Homeland Defense in the form of "full spectrum – tailored" air and space power and Civil Support in the form of expeditionary combat support services to Lead Federal Agencies.
- The area of operations (AO) for purposes of this MOU is the Continental United States, US Virgin Islands and Puerto Rico (CONUS-VIPR).
- CDRNORTHAF has delegated to 1 AF/CC day-to-day Commander Air Force Forces (COMAFFOR) planning and execution responsibilities for the Continental United States, US Virgin Islands, and Puerto Rico area of operations (CONUS-VIPR AO).
- CDRNORTHCOM has designated 1 AF/CC as Joint Force Air Component Commander (JFACC), Airspace Control Authority (ACA) and Area Air Defense Commander (AADC) for the CONUS-VIPR AO.
- NORTHAF COMAFFOR/JFACC responsibilities are executed round-theclock at the 1AF Combined Air Operations Center (CAOC) at Tyndall Air Force Base, Florida. The provisional 601st Air Operations Group (601AOG(P)) mans the 1AF CAOC.

- The CAP serves as a volunteer civilian auxiliary of the USAF when tasked by the Secretary of the Air Force to support any department or agency in any branch of the Federal Government.
- 8. The Secretary of the Air Force may use the services of the CAP as the Air Force Auxiliary to fulfill the non-combat programs and missions of the Department of the Air Force. The CAP shall be deemed to be an instrumentality of the United States with respect to any act or omission of the Civil Air Patrol, including any member of the Civil Air Patrol, in carrying out a mission assigned by the Secretary of the Air Force.
- HQ CAP-USAF is the approval authority, on behalf of the Secretary of the Air Force, for tasking the CAP as the auxiliary of the Air Force and assigning USAF mission status to any CAP activity or mission, ground or air, unless HQ Air Force or DoD has specified a higher approval authority.
- 10. CAP personnel may be unpaid volunteers or CAP corporate employees.
- 11. Prior to or during NORTHAF exercises and contingency operations, 1 AF may augment its CAOC with one or more CAP representatives (CAPREPs) to assist in mission planning that might involve CAP assets. All CAPREPs must be approved by HQ CAP-USAF and may be either active-duty or reserve CAP-USAF personnel or a CAP volunteer or corporate staff member as determined by clearance requirements and skill sets. CAP personnel will be considered Air Force Auxiliary personnel for the purposes of Federal Tort Claims Act (FTCA) and Federal Employee Compensation Act (FECA) coverage when performing CAPREP duties.
- SECRET clearances are required for all CAPREP personnel working in the 1AF CAOC at Tyndall AFB FL.
- 13. When NORTHAF requests Air Force support for mission requirements during exercises and contingencies, 1AF will consider the use of CAP air and ground capabilities in meeting mission requirements in the same manner as any other Air Force resource.
- 14. CAP personnel will not be tasked to perform missions that involve actual combat, combat operations, or combat training missions that are considered more hazardous than normal CAP activities, or missions that may be in violation of Title 18 (Posse Comitatus) or Intelligence Oversight restrictions. Missions flown in support of combat training, such as Air Defense Target, are authorized.
- 15. When NORTHAF 1AF determines that CAP resources are the most appropriate USAF capability to meet a mission requirement, 1AF will request tasking through CAP-USAF. CAP missions may only be flown in support of NORTHAF-1AF when tasked by HQ CAP-USAF on behalf of the SECAF as the Auxiliary of the USAF, and require an assigned mission number IAW current AF mission authorization and approval procedures.
- All CAP missions flown in support of, or in an area of interest to, NORTHAF
 will be reflected on an Air Tasking Order. Commander CAP-USAF will
 transfer Tactical Control (TACON) of tasked CAP forces to Commander
 NORTHAF-1AF.
- The JFACC or his designee has TACON for CAP missions flown pursuant to this MOU. Exercise of TACON by JFACC or his designee will be through the CAP National Operations Center (CAPNOC).

B. Headquarters 1AF Responsibilities

- 1. 1AF/A5 is responsible for maintenance and execution of this MOU on behalf of 1AF.
- When CAPREP integration within the 1AF CAOC is anticipated, 1AF/A5 will contact CAP-USAF/XO to begin coordination for CAPREP exercise or contingency support.
- 1AF/A5 will contact the 601AOG/CC concerning anticipated CAPREP augmentation to either the CAOC or the Air Component Coordination Element (ACCE).

C. 601 AOG(P) Responsibilities

- Request CAPREP support when CAP involvement in CONR-NORTHAF exercises and contingency activity is anticipated.
- Establish regular communications and connectivity with HQ CAP-USAF and the CAP National Operations Center (CAPNOC) at Maxwell AFB, AL.
- Provide workspaces for the CAPREP in the CAOC Battle Cab (Civil Support area) and within appropriate CAOC divisions.
- Provide US-Only SIPRNet, unclassified NIPRNet and STU/STE communications capability as required.
- Fully integrate CAPREP into the strategy, planning, operations and other CAOC division structure as agreed to by the CAOC Director and CAPREP senior representative.
- Ensure that all CAP missions conducted in support of NORTHAF within the CONUS-VIPR AO are coordinated, deconflicted, and properly integrated at all planning and execution phases.

D. HQ CAP-USAF Responsibilities

- HQ CAP-USAF/XO is responsible for maintenance and execution of this MOU on behalf of HQ CAP-USAF.
- Ensure prompt responses to 1AF mission requests during exercise or contingency operations.
- Determines the CAP assets to be made available, based upon appropriate sizing and skill-sets required for CAPREP integration and work support issues, coordinated with 1AF/A5 and 601AOG.
- Take appropriate action to task AFAux forces once NORTHAF 1AF has requested a capability and the CAPNOC has determined that assets are available.
- Provide and maintain necessary Virtual Private Network and FOUO (.mil) Internet chat capability for the CAPNOC.
- Establish and maintain secure communications STU/STE capability for the CAPNOC.

E. CAPNOC (Maxwell AFB AL) Responsibilities

- CAP/DO is responsible for maintenance and execution of this MOA on behalf of CAP.
- Ensure that the CONR-NORTHAF CAOC has the most current contact info for the CAPNOC.
- 3. Have CAPNOC duty officer available via phone during non-duty hours.

- Man the CAPNOC round-the-clock when requested by CONR-NORTHAF-1AF during exercises or contingencies with personnel possessing SECRET clearances.
- Provide a continuous CAP "common operating picture" (CAPCOP) to the 1AF CAOC depicting ongoing and planned CAP activity occurring within the CONUS-VIPR AO.
- Provide daily CAPCOP mission report to the 601AOG(P) and CAPREP at 1af.civilsupport@tyndall.af.mil. The time for submission and format of this report will be determined by 601AOC.
- Respond to HQ CAP-USAF requests for CAP support to 1AF, determine CAP ability to perform desired missions, and convey HQ CAP-USAF/1AF taskings to CAP units as required.

F. CAPREP Responsibilities

- The CAPREP deploys to the established or alternate CAOC, when directed by CAP-USAF/XO or his designated representative.
- The CAPREP serves as a liaison and provides the COMAFFOR/JFACC for CAP expertise and CAP-oriented courses of action in support of NORTHAF missions.
- CAP missions may range throughout the entire CONUS-VIPR AO and will be under the TACON of 1AF from planning through execution, including coordination and deconfliction of operations. CAPREP will facilitate these command and control relationships on behalf of 1AF.
- 4. The senior CAPREP may request JFACC approval of placement of other CAPREPs in specific functions of the CAOC (e.g., in the strategy division, combat plans division, combat operations division) to support CAPREP responsibilities, and will coordinate with HQ CAP-USAF for tasking upon approval. [Whenever an active duty USAF member is a CAPREP, that person is the senior CAPREP; under no circumstances will a USAF member be under the direction of a CAP member]
- The CAPREP facilitates integration of all CAP air and ground operations with NORTHAF joint air operations via the COMAFFOR/JFACC Air Tasking order (ATO) and/or Operations order (OPORD) through asset coordination and deconfliction.
- CAPREP functions include providing planning assistance for NORTHAF courses of action, ATO/ACO generation, real time mission support within the CAOC, and administrative duties.
- IV. AGREEMENT AND ADMINISTRATION: No fiscal or manpower obligations are created or inferred as a result of this MOU. It is anticipated that over time, the 1AF-CAP-USAF-CAP relationship will evolve to foster greater cooperation and capabilities. This document will be amended as necessary. 1AF/A5 is the OPR for amendment and review of this MOU.
- V. EFFECTIVE DATE: This MOU becomes effective when signed by all parties or their designated representatives and shall be amended in writing by mutual agreement of the parties, subject to the review of AF/XOH.
- VI. PERIODIC REVIEW: Required every 3 years from the effective date.

Signature page for the MEMORANDUM OF UNDERSTANDING (MOU) among Headquarters First Air Force, Tyndall AFB, FL and Headquarters, Civil Air Patrol, US Air Force, Maxwell AFB AL and USAF Auxiliary - Civil Air Patrol, Maxwell AFB, Alabama regarding Air Force Auxiliary Support of Northern Air Forces (NORTHAF) in the Continental United States, US Virgin Islands and Puerto Rico (CONUS-VIPR)

CRAIG R. McKINLEY, Maj Gen, USAF Commander, 1 AF 20 October 2004

Date

DWIGHT H. WHELESS, Maj Gen, CAP National Commander 20 October 2004 Date

GEORGE VOGT, Col, USAF

Commander, CAP-USAF

20 October 2004

Date

